

v2.5 - final

Matthew Marrin

Minnesota Division Administrator Federal Motor Carrier Safety Administration

August 2021

Entry-Level Driver Training (ELDT) – Agenda

- The ELDT Final Rule
 - What does it require of CDL applicants, training providers, and States?
- Driver Requirements
 - What do the ELDT regulations require of entry-level drivers?
- Training Requirements
 - Which trainings are entry-level drivers required to complete?
- Training Provider Requirements
 - What do the ELDT regulations require of training provider?
- The Training Provider Registry
 - Once operational, how will drivers, training providers, and States be required to use it?
- Countdown to ELDT
 - What should be done today to prepare for February 7, 2022?

Entry-Level Driver Training (ELDT) – Final Rule

- Published in 2016, mandated by Moving Ahead for Progress in the 21st Century Act (MAP-21) Legislation
- Set a Federal standard for mandatory training of entry-level drivers
 - Establishes minimum training requirements entry-level drivers and training providers must meet
 - States may have requirements that <u>exceed</u> Federal requirements
- Established the need for the Training Provider Registry (TPR)
- Compliance Date: February 7, 2022

[ELDT: Located in 49 CFR Part 380]

Entry-Level Drivers – Who Is Covered?

The ELDT regulations establish new minimum training standards for entry-level drivers. This includes individuals applying for:

A **Class A** or **Class B** commercial driver's license (CDL) for the <u>first time</u> An **upgrade** of an existing Class B CDL to a Class A CDL A hazardous materials (H), passenger (P), or school bus (S) endorsement for the first time

The rule does *not* cover individuals for whom States have waived the CDL skills test under 49 CFR 383.

Driver Requirements

- Entry-level drivers <u>must</u> complete the applicable training from a registered training provider.
 - Must be completed <u>prior</u> to taking a CDL skills test or, if applying for the hazardous materials (H) endorsement, knowledge test.
 - Individuals who obtain a commercial learner's permit (CLP) on or after February 7, 2022 will be required to meet the ELDT requirements.
 - Individuals who obtain a CLP <u>before</u> February 7, 2022, are <u>not</u> subject to the new ELDT regulations for obtaining a CDL, so long as they obtain a CDL or endorsement <u>before</u> their CLP (or renewed CLP) expires.

Entry-Level Drivers – Accessing the Information?

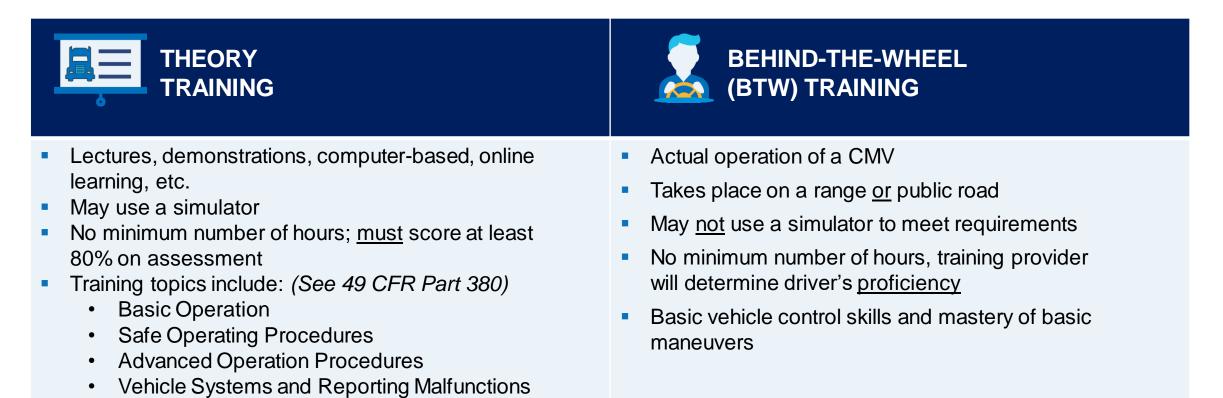
- Who will access information from the Training Provider Registry?
 - Entry-level drivers* will SEARCH for a training provider using the list on the Training Provider Registry website.
 - **Registered training providers*** will **SUBMIT** driver certification information to FMCSA after a driver successfully completes training.
 - **States** will **VERIFY** a driver's completion of required training using data made available by the Training Provider Registry before administering relevant tests.

* **Drivers** do not need to register for the Training Provider Registry. <u>Only</u> training providers will register and provide information to the registry.

* When registering, **training providers** must <u>self-certify</u> that they meet all requirements in ELDT regulation requirements.

Non-Driving Activities (e.g., Hours of Service)

• Entry-level drivers: Must receive training and demonstrate "proficiency" in the following areas:



Behind The Wheel (BTW) Public Road

- Instructors must cover <u>all</u> topics listed and "determine and document that each driver-trainee has demonstrated proficiency in all element of the BTW curriculum unless otherwise noted
 - See Appendices to 49 CFR Part 380
- Does <u>not</u> allow for "test outs" of skills training on either range or public road
 - Each trainee must successfully complete the <u>entire</u> program to successfully operate a CMV

- Theory and BTW trainings <u>maybe</u> delivered by different training providers
 - <u>Both</u> training providers must be registered and listed on the Training Provider Registry
 - <u>Both</u> training providers would submit driver training information to FMCSA
- BTW range <u>and</u> BTW public road trainings <u>must</u> be provided by the <u>same</u> training provider

- What is an Entry-Level Driver Training (ELDT) training provider?
 - An entity that is listed on the FMCSA Training Provider Registry
 - This includes:

Training schools Governments **Educational Institutions School Districts Joint Labor Management Rural Electronic Cooperatives Owner-Operators Motor Carriers** Individuals State and Local

- Beginning February 7, 2022:
 - Training providers wishing to provide entry-level driver training must register and self-certify that they meet all FMCSA and State requirements that apply to:



For full training provider requirements: See 49 CFR Part 380 Subpart G

• Beginning February 7, 2022:

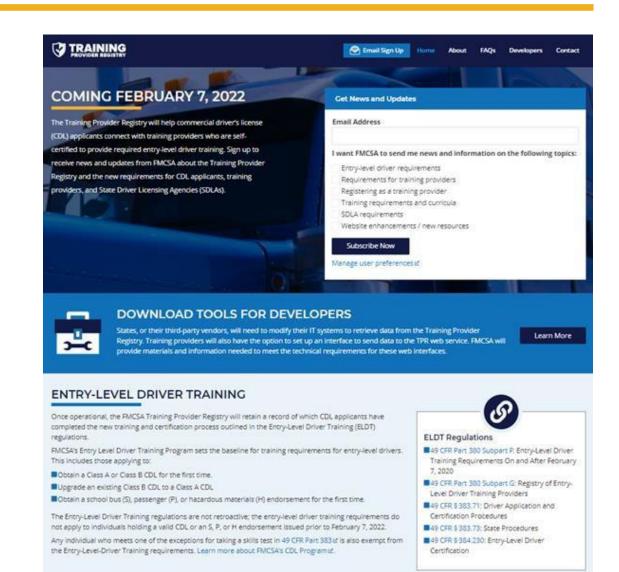
- After a driver successfully completes the required training, the training provider <u>must</u> electronically submit the driver-trainee's training certification information to the Training Provider Registry.
 - <u>Must</u> be submitted by <u>midnight of the second business day</u> after the driver-trainee completes the training.

The Training Provider Registry

Training Provider Registry – Now Open!

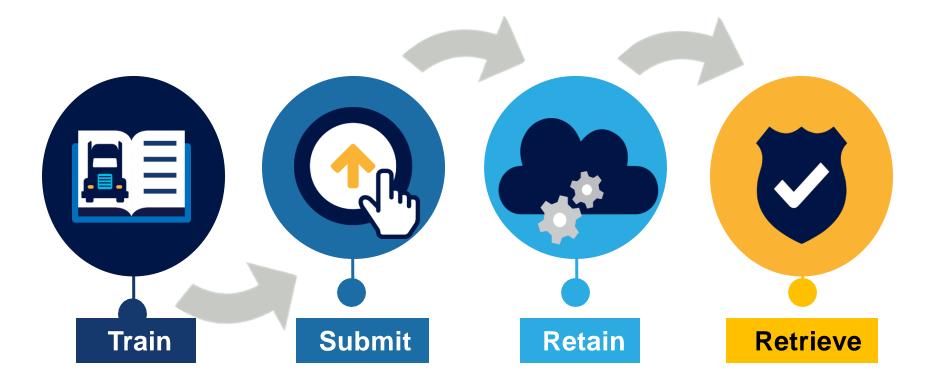
• FMCSA Web System that will:

- Contain the official list of approved entry-level driver training providers.
- Retain a record of drivers that have successfully completed entry-level driver training.



How does the Training Provider Registry support ELDT?

• How does the Training Provider Registry support ELDT?



Training Provider Registry

- How do training providers register?
 - Visit <u>https://tpr.fmcsa.dot.gov/Provider</u>
 - Three steps to register:





Create a Login.gov Account

Training providers will create, or use an existing, login.gov username (email address) and password to access the Training Provider Registry. Learn more about login.gov.



Register as a Training Provider

Select **one person** to register the training provider with FMCSA. Once approved, this user may invite other individuals to register and work in the Registry on behalf of the training provider.



Register Training Locations

Once FMCSA approves the company's registration request, providers can log in to register training locations. Providers with multiple locations will need to register each location.

- Self-certification of meeting ELDT requirements occurs during location registration
- For more help, download the Training Provider Registration Guide

Training Provider Registry

- How will training providers submit driver data?
- Beginning February 7, 2022, registered training provider users will log in to the Training Provider Registry and start the process to enter driver training certification information
- Optional: Transfer via TPR Web Service
 - Transfer large amounts of data at one time
 - Must have own IT system
 - More information at <u>https://tpr.fmcsa.dot.gov/DeveloperToolkit</u>

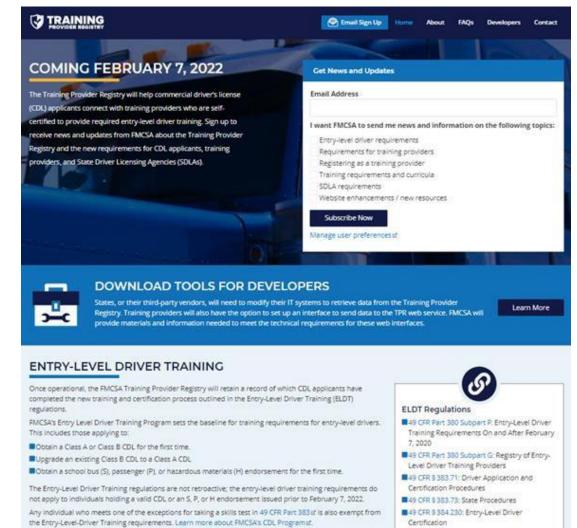
Training Provider Registry

Training Providers: Is the TPR Web Service the right solution for you?

Do you...

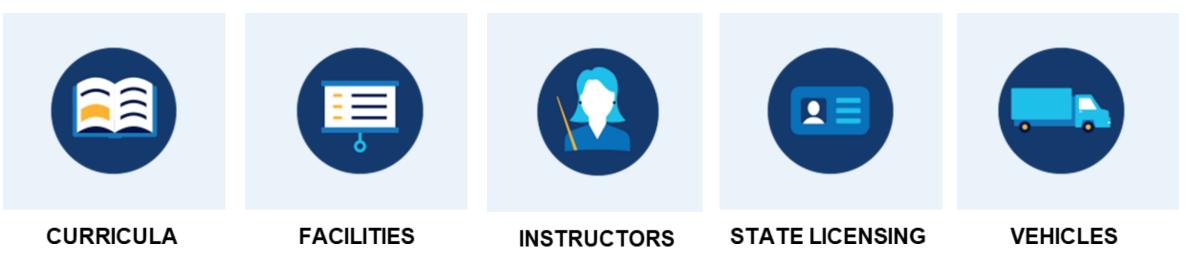
- 1. Anticipate submitting a significant number of driver training certifications on a regular basis?
- 2. Have an existing IT system that you use for tracking driver training results?
- 3. Have an IT support team (staff or contract) that can update your IT system to meet the required specifications to interface with the TPR Web Service?
- If you answered "Yes" to all three, the TPR Web Service may be a good fit for you.
- If you answered "No" to any of the three above, you'll likely need to manually enter information into the Training Provider Registry web system.

You do not need to take any action now. Manual entry will be available to registered training providers when the Training Provider Registry is fully operational on February 7, 2022.



Countdown to ELDT

- Make a plan!
 - Meet all training provider requirements by February 7, 2022
 - Once you meet all requirements, visit https://tpr.fmcsa.dot.gov/Provider to register



- Determine how you will submit driver data to FMCSA
 - If using Web Services, set up the web interface

Where can I get additional details about the rule?



 To learn more about ELDT and the Training Provider Registry, visit: <u>https://tpr.fmcsa.dot.gov</u>



You may also contact:

FMCSA Minnesota Division Office

Mainline Phone: 651-291-6150

Email: mcmnoff@dot.gov

ELDT Questions?



Entry-Level Driver Training (ELDT) – Tidbits

Entry-Level Driver Training (ELDT): Recap

Recap:

The ELDT rule will be implemented on February 7, 2022: **Reminder:** Individuals who obtain a CLP on or *after* February 7, 2022, would have to satisfy the applicable requirements. Individuals who obtain a CLP *before* February 7, 2022, are not required to comply with the new ELDT rule as long as they obtain the CDL or endorsement before the CLP (or renewed CLP) expires.

Federal Register: Vol. 84, No. 44 / Wednesday, March 6, 2019

Affects: Upgrade from Class B to Class A

The Agency believes the change in the Class A theory training requirements for Class B CDL holders upgrading to a Class A CDL maintains the same level of safety established by the ELDT final rule, and

The regulatory burden reduction will result in annualized cost savings of \$18 million.

In essence: Class A CDL applicant who possess a valid Class B CDL may complete the <u>"Theory Instruction Upgrade Curriculum"</u> in lieu of the "Theory Instruction Standard Curriculum"; which removes eight (8) instructional units involving Non-Driving Activities.

Behind-the-wheel (BTW) Instructor: (Definition)

Behind-the-wheel (BTW) instructor means an individual who provides BTW training involving the actual operation of a CMV by an entry-level driver on a range or a public road and meets one of these qualifications:

(1) <u>Holds</u> a CDL of the same (or higher) class and with all endorsements necessary to operate the CMV for which training is to be provided and has at least 2 years of experience driving a CMV requiring a CDL of the same or higher class and/or the same endorsement and meets all applicable State qualification requirements for CMV instructors; <u>or</u>

(2) <u>Holds</u> a CDL of the same (or higher) class and with all endorsements necessary to operate the CMV for which training is to be provided and has at least 2 years of experience as a BTW CMV instructor and meets all applicable State qualification requirements for CMV instructors.

(3) If an instructor's CDL has been cancelled, suspended, or revoked due to any of the disqualifying offenses identified in 383.51 of this subchapter, the instructor is <u>prohibited</u> from engaging in BTW instruction for 2 years following the date his or her CDL is reinstated.

Behind-the-wheel (BTW) instructor means an individual who provides BTW training involving the actual operation of a CMV by an entry-level driver on a range or a public road and meets one of these qualifications:

Exception applicable to paragraphs (1) and (2) of this definition:

A BTW instructor who provides training solely on a range which is not a public road is not required to hold a CDL of the same (or higher) class and with all endorsements necessary to operate the CMV for which training is to be provided, as long as the instructor previously held a CDL of the same (or higher) class and with all endorsements necessary to operate the CMV for which training is to be provided, and complies with the other requirements set forth in paragraphs (1) or (2) of this definition. **Theory instructor** means an individual who provides knowledge instruction on the operation of a CMV and meets one of these qualifications:

(1) <u>Holds</u> a CDL of the same (or higher) class and with all endorsements necessary to operate the CMV for which training is to be provided and has at least 2 years of experience driving a CMV requiring a CDL of the same (or higher) class and/or the same endorsement and meets all applicable State qualification requirements for CMV instructors; <u>or</u>

(2) <u>Holds</u> a CDL of the same (or higher) class and with all endorsements necessary to operate the CMV for which training is to be provided and has at least 2 years of experience as a BTW CMV instructor and meets all applicable State qualification requirements for CMV instructors.

(3) If an instructor's CDL has been cancelled, suspended, or revoked due to any of the disqualifying offenses identified in 383.51 of this subchapter, the instructor is <u>prohibited</u> from engaging in theory instruction for 2 years following the date his or her CDL is reinstated.

Theory instructor means an individual who provides knowledge instruction on the operation of a CMV and meets one of these qualifications:

Exceptions applicable to paragraphs (1) and (2) of this definition:

1. An instructor is <u>not</u> required to hold a CDL of the same (or higher) class and with all endorsements necessary to operate the CMV for which training is to be provided, if the instructor previously held a CDL of the same (or higher) class and complies with the other requirements set forth in paragraphs (1) or (2) of this definition.

2. Training providers offering online content <u>exclusively</u> are not required to meet 'State qualification' requirements for theory instructors.

Range and Theory Instruction: (Definition)

- Range means an area that must be free of obstructions, enables the driver to maneuver safely and free from interference from other vehicles and hazards, and has adequate sight lines.
- Theory instruction means knowledge instruction on the operation of a CMV, and related matters provided by a theory instructor through lectures, demonstrations, audio-visual presentations, computer-based instruction, driving simulation devices, online training, or similar means.

Driver Training – Part 380: Entry-level driver training (ELDT)

380.725(c) Retention of records: Training providers listed on the TPR must retain the records identified in paragraph (b) of this section for a minimum of three years from the date each required record is generated or received, unless a record, such as a BTW instructor's CDL, has expired or been canceled, in which case the most recent, valid CDL should be retained, if applicable. The provisions of this part do not affect a training provider's obligation to comply with any other local, State, or Federal requirements prescribing longer retention periods for any category of records described herein.

Retention Period: 380.725(c)

Retention Location: Personnel or Driver Qualification file

Question: If I already have a Class B CDL with no endorsements and I want to upgrade to a Passenger and School Bus Endorsement do I only have to do the Passenger and School Bus specific training or the entire program?

FMCSA Response: Anyone holding a Class A, B, or C CDL who wants to obtain a P and/or S endorsement on their existing CDL would need to complete the entire theory and BTW portions of the P and/or S endorsement curricula before taking the State-administered skills test in a representative passenger vehicle. See page 88761 of the 2016 ELDT final rule.

Question: If the final test score is entered on Monday at 3:00pm, then do the scores need to be entered by midnight Tuesday night/Wednesday morning or midnight Wednesday night/Thursday morning?

FMCSA Response: Training providers have until midnight of the second business day after a driver-trainee completes training to electronically transmit the ELDT certification to the TPR. In your example, the training certification would have to be submitted by Midnight on Wednesday.

Question: Although a person may be subject to ELDT, are they subject to all of it or just Passenger and School Bus if they just need endorsements?

FMCSA Response: The extent to which the driver-trainee is subject to ELDT requirements depends on whether the individual already holds a CDL. On or after February 7, 2022, CDL holders seeking a P or S endorsement on their existing CDL must complete the theory and BTW portions of the P and/or S endorsement curricula prior to taking the State-administered skills test in a representative passenger vehicle. Individuals obtaining a Class A or Class CDL for the first time would need to complete the theory and BTW portions of Class A or Class B curriculum, in addition to the theory and BTW portions of the P and/or S endorsements.

Question: What will prompt an audit from FMCSA? Will it be random? Too many skills testing failures from a particular site?

FMCSA Response: One of the requirements that training providers must meet in order to be listed on the TPR is to allow an audit or investigation of their operations conducted by FMCSA or its authorized representative (§ 380.719(a)(6)). Training providers must also ensure that all required documentation is available upon request by FMCSA or its authorized representative. FMCSA intends to conduct periodic audits and to investigate any training provider when the Agency receives a complaint or other information concerning the quality or legitimacy of the training provider's operations. Another example is a State notifying FMCSA that a training provider in the State does not meet applicable State requirements for CMV instruction. States are required to notify FMCSA as outlined in 383.73(p).

Question: The assessment for BTW is that 80%?

FMCSA Response: No. Training providers must determine and document that the driver-trainee has demonstrated proficiency in all elements of the (BTW curriculum), unless otherwise noted. The assessment of a drivertrainee's proficiency in performing required driving maneuvers is based on the training instructor's professional judgment. Under the final rule, training instructors maintain the flexibility to determine the extent to which the successful repetitive performance of required skills demonstrates proficiency for individual driver-trainees on a case-by-case basis.

Question: Is there a mandatory sequence that the specific theory and behind-the-wheel (BTW) training must be taken in? **Response:** There is no mandatory order in which the theory, behind-the-wheel (BTW)-range, and BTW-public road training must be administered, nor does the rule require that theory training must be completed before obtaining a commercial learner's permit (CLP).

Entry-Level Driver Training (ELDT): Q&A

Question: Will the Federal Motor Carrier Safety Administration (FMCSA) provide any training materials for any of the various entry-level driver training (ELDT) curricula in the final rule?

Response: The Federal Motor Carrier Safety Administration (FMCSA) does <u>not</u> intend to provide written or electronic training materials for any of the curricula set forth in the final rule, <u>nor will the Agency endorse specific materials or vendors</u>. The Agency anticipates that there will be variations in entry-level driver training (ELDT) curricula based on a training provider's presentation preferences and the needs of the driver trainees they serve. In addition, training providers are permitted to add additional curriculum elements they deem appropriate.

Question: Who will provide the ELDT?

Response: The rule establishes the minimum qualifications for an entity to be eligible for listing on the FMCSA Training Provider Registry (TPR). *Training providers, must, at a* minimum, offer and teach a training curriculum that meets all FMCSA standards for entry-level drivers and must also meet requirements related to course administration, qualifications for instructional personnel, assessments, issuance of training certificates, and training vehicles (i.e., equipment). Training providers that meet these requirements would be eligible for listing on the TPR and must continue to meet the eligibility requirements in order to stay listed on the TPR. Training providers must also attest that they meet the specified requirements, and in the event of an FMCSA audit or investigation of the provider, must supply documentary evidence to verify their compliance.

Entry-Level Driver Training (ELDT): Part 380

Part 380—Special Training Requirements: ELDT

 Subpart F—Entry-Level Driver Training Requirements on and <u>After</u> February 7, 2022

§380.600 Compliance date for training requirements for entry-level drivers.

§380.601 Purpose and scope.

§380.603 Applicability.

§380.605 Definitions.

§380.609 General entry-level driver training requirements.

- Part 380—Special Training Requirements: ELDT
 - Subpart G—Registry of Entry-Level Driver Training Providers

§380.700 Scope.

§380.703 Requirements for listing on the training provider registry (TPR).

§380.707 Entry-level training provider.

§380.709 Facilities.

§380.711 Equipment.

§380.713 Instructor requirements.

§380.715 Assessments.

§380.717 Training certification.

§380.719 Requirements for continued listing on the training provider registry (TPR).

§380.721 Removal from training provider registry: factors considered.

§380.723 Removal from training provider registry: procedure.

§380.725 Documentation and record retention.

Part 380—Special Training Requirements: ELDT

Appendix A to Part 380—Class A CDL Training Curriculum

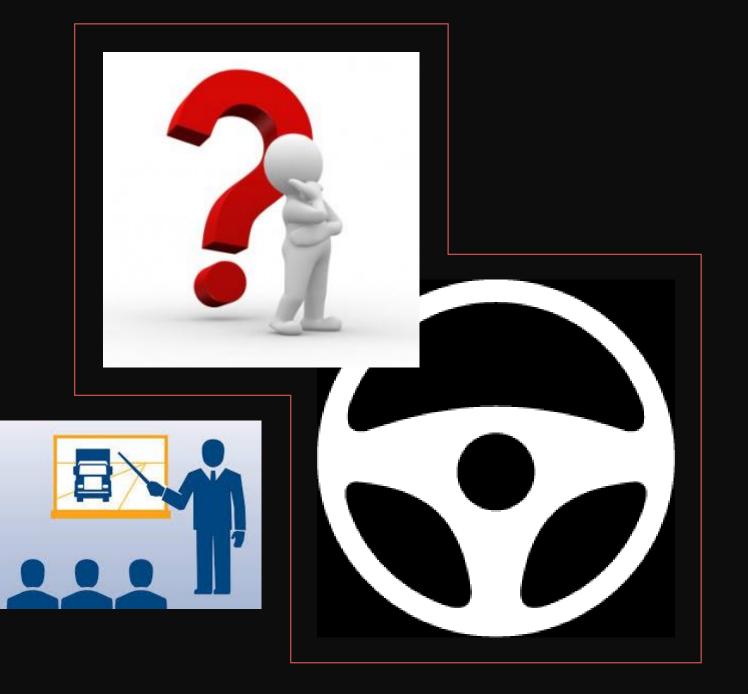
Appendix B to Part 380—Class B CDL Training Curriculum

Appendix C to Part 380—Passenger Endorsement Training Curriculum

Appendix D to Part 380—School Bus Endorsement Training Curriculum

Appendix E to Part 380—Hazardous Materials Endorsement Training Curriculum

Questions?





Other FMCSA Updates

Drug and Alcohol: *Cannabidiol* (CBD) Reminder

- The labeling of many CBD products may be misleading because the products could contain higher levels of THC than what the product label states.
- The Food and Drug Administration (FDA) does not currently certify the levels of THC in CBD products, so there is <u>no</u> Federal oversight to ensure that the labels are accurate.
- The FDA has cautioned the public that: "Consumers should beware purchasing and using any [CBD] products."
- The FDA has stated: "It is currently <u>illegal</u> to market CBD by adding it to a food or labeling it as a dietary supplement."
- Also, the FDA has issued several warning letters to companies because their products contained more CBD than indicated on the product label.

Drug and Alcohol: *Cannabidiol* (CBD) Reminder

- It remains <u>unacceptable</u> for any safetysensitive employee subject to the Department of Transportation's drug testing regulations to use marijuana.
- Since the use of CBD products <u>could</u> lead to a positive drug test result, Department of Transportation-regulated safety-sensitive employees should exercise caution when considering whether to use CBD products.

Ill or Fatigued Operators

• <u>No</u> driver shall operate a commercial motor vehicle, and a motor carrier <u>shall</u> <u>not</u> require or permit a driver to operate a commercial motor vehicle, while the driver's ability or alertness is so impaired, or so likely to become impaired due to:

- Fatigue
- Illness
- Any other cause



Common violations cited during Compliance Investigations:

382.301(a) - Using a driver <u>before</u> the motor carrier has received a negative pre-employment-controlled substance test result.

382.305 - Failing to <u>implement</u> a random controlled substance and/or an alcohol testing program.

Obstructive Sleep Apnea (No change)

Obstructive Sleep Apnea:

ANPRM published (81 FR 12642, March 10,2016)

Requested data and information on OSA

ANPRM <u>Withdrawal</u> Notice (82 FR 37038; August 8, 2017)

Did not impact any existing regulations or medical advisory criteria

No mandatory referral criteria for OSA screening, testing, treatment, and compliance for CMV drivers who operate in interstate commerce.

The Agency plans to update the 2015 OSA Bulletin to Medical Examiners and Training Organizations in the near future.

Pre-Employment Screening Program (PSP)

FMCSA does not "rate" drivers

Our investigators review drivers with more extensive violation histories during carrier investigations/interventions

Pre-Employment Screening Program (PSP):

Is a Congressionally-mandated program

Provides perspective employer with driver inspection, crash, and violation history

No assessment or score provided with the data

Note: 3rd party vendors are aggregating PSP data for carriers and developing "CSA Driver scorecards"

The Federal government <u>does not</u> endorse thirdparty driver "scores", the Federal government does not calculate or issue a driver "score."

Crash Preventability Determination Program

Successful challenges will exclude crashes from the prioritization algorithm and notpreventable determinations will be noted in the Pre-Employment Screening Program

- Crash <u>must</u> meet at least one of the Ten (10) eligible crash types
- The following crash types are eligible for participation in the program
- Struck in the Rear type of crash when the CMV was struck
- Wrong Direction or Illegal Turns type of crash when the CMV was struck
- Parked or Legally Stopped type of crash when the CMV was struck
- Failure of the other vehicle to Stop type of crash when the CMV was struck
- Under the Influence type of crash when the CMV was struck
- Medical Issues, Falling Asleep or Distracted Driving type of crash when the CMV was struck
- Cargo/Equipment/Debris or Infrastructure Failure type of crash when the CMV
- Animal Strike type of crash when the CMV
- Suicide type of crash when the CMV
- Crash must occur on or after August 1, 2019
- Crash must be in FMCSA's system

Submit a challenge from your DataQs: Via the DATAQ link in your portal: submit your RDR under "Crash Could Not Be Prevented."

Drug and Alcohol Clearinghouse – Common Problems

- When adding CDL information to a user profile, information must be verified against State licensing data. If there are problems, confirm that the user has entered their CDL information correctly.
- CDL numbers with special characters can be confusing. Try entering the CDL number with or without these characters.
- If the CDL number begins with zeros, be sure the user to enters these.
- Triple check if a user is confusing a zero with the letter O or the number one with the letter i.
- Owner-operators who operate under their own USDOT Number should register in the Clearinghouse as employers; this will allow them to access the functionality needed to fulfill their employer requirements, including designating a C/TPA.
- Owner-operators who operate under another motor carrier's UDSOT Number can register as drivers.

National Registry II (NRII)

Will speed up submission of medical information on CMV driver physicals by having medical examiner's upload exams to FMCSA

FMCSA will transmit exams directly to SDLA offices

Rule will require medical examiners to report results of physicals within 24 hours

System challenges nationally – SDLA offices

Long-term goal: Stable IT platform

June 2021:

FMCSA amends its regulations to extend the compliance date from June 22, 2021, **to** June 23, 2025, for several provisions of its April 23, 2015, Medical Examiner's Certification Integration final rule.

'New' Compliance Date – June 23, 2025

WORK ZONE CRASHES THE NUMBERS



CMV Drivers

Rear-end crashes are common in work zones: Obey all speeds, avoid distractions and always maintain extra space between your vehicle and the one in front of you.

PUT THE BRAKES ON HUMAN TRAFFICKING



Human trafficking is modem-day slavery. Traffickers use force, fraud and coercion to control their victims. A minor being sold for sex is a victim of human trafficking. While the initial purchase of victims may occur online, the real-time sale of victims can happen in many locations, including truck stops, restaurants, rest areas, hotels/motels, strip clubs, private homes, etc. Truckers are the eyes and the ears of our nation's highways. If you see a minor working any of those areas or suspect that the person selling sex is under someone else's control in order to make a quota, call the National Hotline and report your tip:

1-888-3737-888 (US) = 1-833-900-1010 (Canada) 01800-5533-000 (Mexico) = Text INFO or HELP to BeFree (233733)

Questions?





Matthew Marrin Division Administrator FMCSA Minnesota Division Office Desk: 651-291-6152 Email: matthew.marrin@dot.gov

Blank Slide